ADMINISTRATION AND REGULATION APPROPRIATIONS SUBCOMMITTEE

PRESENTATION BY

THE DEPARTMENT OF INSPECTIONS & APPEALS

FEBRUARY 3, 2011

IOWA DEPARTMENT OF INSPECTIONS AND APPEALS Table of Organization

GOVERNOR LT. GOVERNOR

Director Deputy Director

Administration Division

Personnel/Human Resources Functions

Administrative Rules Coordination

Legislative Liaison

Public Information

Fiscal Services

Property Management

Food Safety Inspections and Licensing

Social & Charitable Gambling Regulation

Target Small Business Certification

Administrative Hearings Division

Conducts contested case hearings for various departments within state government

Conducts hearings for professional licensing boards, and the Alcoholic Beverages Division of Commerce Department

Health Facilities Division

Inspects/certifies longterm care providers for participation in the Medicare & Medicaid Programs

Inspects and licenses hospitals and hospice agencies

Maintains statewide registry of Certified Nurse Aides

Inspects and reviews child placing agencies

Certifies assisted living programs and elder group homes

Investigations Division

Investigates welfare fraud, and Medicaid fraud committed by providers

> Reviews error-prone applications for Food Stamps, Medical Assistance, and FIP participation

Collects overpayments made to individuals from the state's public assistance programs

Investigates allegations of abuse or neglect of residents in long-term care settings

Conducts audits of facilities participating in the Medicaid Program

IOWA DEPARTMENT OF INSPECTIONS AND APPEALS Table of Organization

Attached Units





The Department provides administrative support to these attached units pursuant to Iowa Code section 7E.2(5).

Child Advocacy Board Employment Appeal Board Hospital Licensing Board Racing & Gaming Commission State Public Defender

Review foster care placement plans to ensure permanency planning occurs

Maintain statewide Foster Care Registry

Prepare reports that identify barriers to the delivery of quality foster care services Conducts higher
level appeal hearings
for Job Service
Division of the
Department of
Workforce
Development

Conducts special hearings for the Labor Services Division of the Department of Workforce Development, the Department of Administrative Services/Human Resources Enterprise, and the Department of Public Safety

Advises the
Department on
matters and
proposed rules
affecting the
licensure and
regulation of Iowa
hospitals

Coordinates the supervision and regulation of parimutuel wagering

Coordinates the supervision and regulation of excursion boat gambling and gambling places at pari-mutuel racetracks

Represents indigent clients in criminal, juvenile, and related cases where the program is in effect

Administers the State's Indigent Defense fund

DEPARTMENT OF INSPECTIONS AND APPEALS

Lucas State Office Building 321 East 12th Street Des Moines, IA 50319-0083 (515) 281-7102

The Department of Inspections and Appeals (DIA) is a multifaceted regulatory agency charged with protecting the health, safety, and well-being of Iowans. The Department is responsible for inspecting and licensing or certifying health care providers and suppliers, restaurants and grocery stores, social and charitable gambling operations, hotels and motels, and barber and beauty shops. In addition, DIA staff investigates alleged fraud in the State's public assistance programs and conducts contested case hearings to settle disputes between Iowans and various state government agencies.

The Department was created in 1986 to coordinate and conduct various audits, appeals, hearings, inspections, and investigations related to the operations of the Executive Branch of Iowa State Government. DIA is organized into four major divisions (Administration, Administrative Hearings, Health Facilities, and Investigations), each with its own specific duties and responsibilities. The Administration Division, which includes the Director's Office and staff, oversees the daily operation of the agency. The Director's Office sets policy for the department and is responsible for coordinating DIA's various programs and functions.

Attached to the Department for administrative support purposes are five additional units — Child Advocacy Board, Employment Appeal Board, Hospital Licensing Board, State Public Defender, and Racing and Gaming Commission. Each unit, like DIA's major divisions, has Code-mandated duties and responsibilities.

ADMINISTRATION DIVISION

Essential, centralized support services for the Department are coordinated by and through the Administration Division. Staff in the Director's Office oversee all strategic planning, legislative affairs, administrative rulemaking, personnel, and public information activities for the Department. The Director's Office also supervises all inspections performed by the Department, including food safety inspections at restaurants, grocery stores, and food processing plants, as well as sanitation inspections performed at barber and cosmetology shops, and hotels and motels. The State's Social and Charitable Gambling Program is located within the Administration Division, as is the Targeted Small Business Certification Program.

In addition to duties as the Department's Chief Administrative Officer, the Director is authorized to enter into and implement agreements or compacts between the State of Iowa and Indian tribes to operate Indian gaming establishments. Currently, three casinos in Iowa are operated by Indian tribes: CasinOmaha in Onawa, operated by the Omaha Tribe of Nebraska; Meskwaki Bingo and Casino in Tama, operated by the Sac and Fox Tribe of the Mississippi in Iowa; and WinnaVegas in Sloan, operated by the Winnebago Tribe of Nebraska.

ADMINISTRATIVE HEARINGS DIVISION

The Administrative Hearings Division conducts contested case hearings involving Iowans who disagree with an administrative ruling issued by a state government agency. Nearly two-thirds of all administrative hearings conducted by the Division involve Iowans who have had their driver's licenses revoked or suspended by the Iowa Department of Transportation.

Administrative law judges listen to evidence provided by an agency and the affected individuals regarding actions taken by the agency. After a thorough review of the information, the administrative law judge issues a proposed decision to both parties. The decision is then subject to final review by the director of the agency involved in the contested case proceeding.

Contested case hearings are conducted for nearly all state government agencies, as well as for the State Board of Regents, Iowa Civil Rights Commission, Iowa College Student Aid Commission, Iowa Law Enforcement Academy, and the Iowa medical, dental, nursing, and pharmacy licensing boards.

HEALTH FACILITIES DIVISION

Health and habilitation professionals in the Department's Health Facilities Division inspect and license or certify under the Medicare and Medicaid Programs more than 4,000 health care providers and suppliers in Iowa. Among those providers regulated by the Division are long-term care facilities, hospitals, hospices, end-stage renal disease units, rural health clinics, and child-placing agencies. Multimember survey teams from the Division conduct unannounced on-site inspections at health care facilities to assess the quality of care and services provided to clients, patients, residents and tenants. If problems are discovered during an inspection, the Division can initiate corrective or disciplinary action to assure a facility's compliance with state and federal rules.

Staff in the Division's Adult Services Bureau oversee the certification of assisted living programs, elder group homes, and adult day services programs. Currently, 299 certified assisted living programs are operated in Iowa, as well as 7 elder group homes and 31 adult day services programs.

INVESTIGATIONS DIVISION

The Investigations Division investigates alleged fraud in the State's public assistance programs, including the theft of warrants; investigates Medicaid fraud by health care providers; and conducts professional practice investigations on behalf of Iowa's professional licensing boards. Through a review of applications for public assistance, the Division can prevent the issuance of funds to ineligible individuals. In addition, when individuals fraudulently receive public assistance, the Division initiates recovery actions to recoup the overpayments.

Division employees perform expenditure audits of local Department of Human Services (DHS) offices to determine eligibility for federal fund reimbursement for operating expenses. These DHS audits also ensure compliance with applicable state and federal funding requirements. When conducting health care audits at residential care facilities, nursing facilities, and residential and intermediate care facilities for the mentally retarded, DIA auditors protect residents by assuring them that their personal funds are being properly maintained. Audit findings are also used to determine whether Medicaid reimbursement procedures meet all participation requirements.

Staff in the Medicaid Fraud Control Unit conduct investigations of alleged abuse and neglect of residents in long-term care facilities that receive Medicaid reimbursements from the federal government. Investigators also look into allegations that residents have been defrauded of personal funds or possessions.

When abuse or fraud is substantiated, the Division works with local law enforcement officials. When Medicaid fraud is suspected, the DIA often works side by side with investigators from the Federal Bureau of Investigation, the U.S. Postal Service, as well as other state and federal law enforcement agencies.

<u>ATTACHED UNITS</u>

CHILD ADVOCACY BOARD

The Child Advocacy Board, appointed by the Governor, works to ensure that Iowa's foster children are well cared for, and that the system designed to meet their needs is doing so in the most effective manner possible. The Board oversees all agency programs, including local foster care review boards and the Foster Care Registry. In addition, the Board administers the State's Court Appointed Special Advocate Program (CASA).

The Board is responsible for making recommendations to the Governor, the General Assembly, the Supreme Court and Chief Judge of each judicial district, the Department of Human Services, and child-placing agencies on ways to improve the delivery of foster care services. Members also submit recommendations on how to remove barriers that prevent the delivery of top quality foster care.

EMPLOYMENT APPEAL BOARD

The three-member Employment Appeal Board is appointed by the Governor and serves as the final administrative law forum for state and federal unemployment benefit appeals. The Board also hears appeals of rulings of the Occupational Safety and Health Administration, rulings of the Iowa Department of Administrative Services on state employee job classifications, and rulings of the Iowa Public Employees' Retirement System. The three members of the Board are appointed to represent employers, employees, and the general public.

In addition to unemployment cases, the Board hears appeals involving peace officer issues and contractor registration requirements. The Board receives 96 percent of its funding from the federal government based on the number of appeals heard and the time taken to render a decision.

HOSPITAL LICENSING BOARD

Appointed by the Governor, the six-member Hospital Licensing Board consults with and advises the Health Facilities Division in matters of policy affecting hospital administration. In addition, the Board reviews and approves rules and standards prior to their approval by the State Board of Health and adoption by the Department.

STATE PUBLIC DEFENDER

The mission of the State Public Defender is to provide high-quality legal representation to indigent clients who are accused of committing crimes or involved in juvenile court matters. By specializing in criminal defense work and juvenile matters, the lawyers and support staff of the State Public Defender's Office represent clients at economical costs to the taxpayers.

The State Public Defender's Office includes the Appellant Defender Office located in Des Moines that handles indigent defense cases on appeal for the entire state. In addition, the State Public Defender has a contractual agreement with the Iowa Department of Corrections to provide legal advice to inmates at the Iowa State Penitentiary in civil cases.

RACING AND GAMING COMMISSION

The Racing and Gaming Commission regulates pari-mutuel dog and horse racing and riverboat gambling in Iowa. The Commission, whose five members are appointed by the Governor, seeks to preserve the integrity of these industries and to maintain confidence in the industries by protecting the public. In

performing its duties, the Commission investigates the eligibility of applicants for a license and selects those who can best serve the citizens of Iowa.

The Commission adopts standards for the licensing of racing industry occupations, as well as standards for the operation of all race meetings and facilities. The Commission also adopts standards for the operation and licensing of excursion gambling boats. Funding for the Commission's operations is appropriated by the General Assembly and is reimbursed to the State General Fund through license and admission fees charged to licensees.

IOWA DEPARTMENT OF INSPECTIONS AND APPEALS MISSION STATEMENT

The Mission for the Department of Inspections and Appeals is "To assure state and federal program integrity by adjudicating, examining, and enforcing compliance to protect the health, safety and welfare of Iowans."

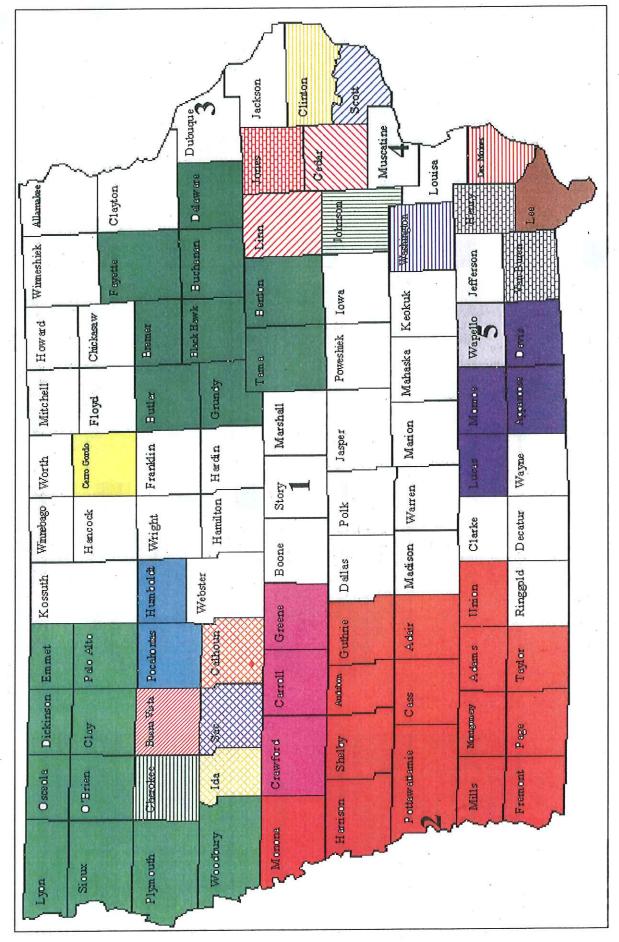
The individual Divisions and Attached Units have also developed missions more specifically related to their operations and are as follows:

- Administrative Hearings Division Provide fair and timely adjudication of adverse agency action, providing due process with due consideration of all parties' rights in accordance with governing laws and the Judicial Code of Conduct.
- *Health Facilities Division* Through education, regulation and enforcement, protect and enhance the health, safety, welfare, and quality of life of people receiving care and services from licensed and/or certified entities.
- Investigations Division Monitor federal and state regulatory compliance through oversight, investigation and recovery of misspent public assistance funds in order to maximize program integrity.
- Child Advocacy Board To advocate for the best interests of abused and neglected children by supporting community volunteers that serve as effective voices for individual children in Iowa's child welfare system and by promoting system-wide policies and practices that are in all childrens' best interests.
- Employment Appeal Board The Employment Appeal Board is a quasi-judicial state agency pursuant to Iowa Code Section 10A-601that is legislatively mandated to hear and decide contested cases under Chapter 8A, Subchapter IV, and Chapter 80, 88, 91C, 96 and 97B. As a quasi-judicial state agency, the Employment Appeal Board will provide timely adjudication on matters under their review.
- *Iowa Racing and Gaming Commission* The Iowa Racing and Gaming Commission will administer the laws and rules on pari-mutuel wagering at racetracks and gambling at excursion gambling boats, gambling structures and racetrack enclosures to protect the public and to assure the integrity of licensed facilities and participants.

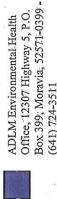
FOOD SAFETY INSPECTIONS IN THE STATE OF IOWA

Local Health Departments Contracting with DIA

(See reverse side for key to local health departments - municipal health departments are represented by numbers - counties in white are covered by State Inspectors.)



HEALTH DEPARTMENTS CONTRACTING COUNTY



Appanoose, Davis, Lucas and Monroe counties



Benton, Black Hawk, Bremer, Buchanan, Inspections, 1407 Independence Avenue, Fifth Floor, Waterloo Department, Northeast Iowa Black Hawk County Health. 50703 - (319) 291-2413



Storm Lake 50588-0301 - (712) Department, Court House, 215 East 5th Street, P.O. Box 301, Buena Vista County, Health



Buena Vista County

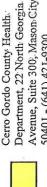
501 Court, Rockwell City 50579 Calhoun County Public Health, Calhoun County (712) 297-8323



County Courthouse, Carroll 51401 Department, 114 East 6th Street, Carroll, Crawford, and Greene Carroll County Health - (712) 792-9532

counties

400 Cedar Street, Court House, Tipton 52772 - (563) 886-2248 Cedar County



Cerro Gordo, Chickasaw, Floyd, Avenue, Suite 300; Mason City Franklin, Hamilton, Hancock, Hardin, Howard, Kossuth, Mitchell, Webster, Winnebago, Winneshiek, Worth and 50401 - (641) 421-9300 Wright counties



Elealth, 520 West Main, Box D; Cherokee, 51012 - (712); 225-6721 Cherokee County Environmental Cherokee County:



Department, 329 East 11th Street, DeWitt 52742:-(563):659-8148: Clinton County Health Clinton County



Department, 522 North 3rd Street, Burlington 52601 - (319) 753-Des Moines County Health

Des Moines County



Butler, Delaware, Fayette, Grundy and

Tama counties

407 South White, Mount Pleasant Henry County Board of Health, Henry and Van Buren counties 52641 - (319) 385-6748

Pottawattamie, Shelby, Taylor and Union

counties



Ida County Environmental Health, Street, Ida Grove 5:1445 - (712) Court.House, 401 Moorehead da County 364-2533

Street, Sioux City 51105 - (712)

Department, 1014 Nebraska

Siouxland District Health

O'Brien, Osceola, Palo Alto, Plymouth,

Sioux and Woodbury counties

Clay, Dickinson, Emmet, Lyon,

279-6119



855.S Dubuque Street, Iowa City ohnson County Public Health, 52240 - (3.19) 356-6040 Johnson County

Environmental Health, P.O. Box

Washington County

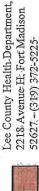
889, Court House, Washington:

52353 - (319): 653-7782

Washington County



Anamosa-52205 - (319) 462-4715 fones County Environmental Services, 500. W. Main. Street ones County



Cedar County Health Department,

501: 13" Street NW, Cedar Rapids. Linn County Health Department, 52405 - (319) /892-6000 Linn County Lee County.



Pocahontas County Environmental Court Square, Pocahontas 50574 -Health, County Court House, 99 Humboldt. and Pocahontas (712) 335-4142

counties

CONTRACTING MUNICIPAL

Court House Annex, Suite: A., El6.

S State Street; Sac City 50583 -

712) 662-7929

Sac County.

Sac County Health Department,

1. Ames Health Department, 515 Clark, Ames 50010-(515) 239-5158

City Hall, 209 Pearl Street, Council Bluffs 51:503 - (712):328-4666

Hall, 215 Sycamore, Muscatine 52761 -4. Muscatine Health Department, City

(including Wapello County), City Hall, 5. Ottumwa Health and Inspections Room 204, 105 East Third Street,

Counties in white are inspected by the Hamilton, Hancock, Hardin, Howard, Warren, Wayne, Webster, Winnebago, Counties covered: Allamakee, Boone, Kossuth, Louisa, Madison, Mahaska, Appeals, Food and Consumer Safety Bureau, Lucas State Office Building, Chickasaw, Clarke, Clayton, Dallas, Iowa Department of Inspections and Decatur, Dubuque, Floyd, Franklin, Iowa, Jackson, Jefferson, Keokuk, Polk, Poweshiek, Ringgold, Story Winneshiek and Worth

HEALTH DEPARTMENTS

Z. Council-Bluffs Health-Department,

600. W. 4th Street, Davenport 52801.

-(563):326-8618

Scott County

Scott County Health Department,

Hall Annex, 1300 Main Street, Dubuque 3. Dubuque Health Department, City 52001 - (563) 589-4181

Parkway, Harlan 51537 - (712)

755-2609

Department, 1313 Industrial

Shelby County Health

Adair, Adams, Audubon, Cass,

Fremont, Guthrie, Harrison, Mills,

Monona, Montgomery, Page,

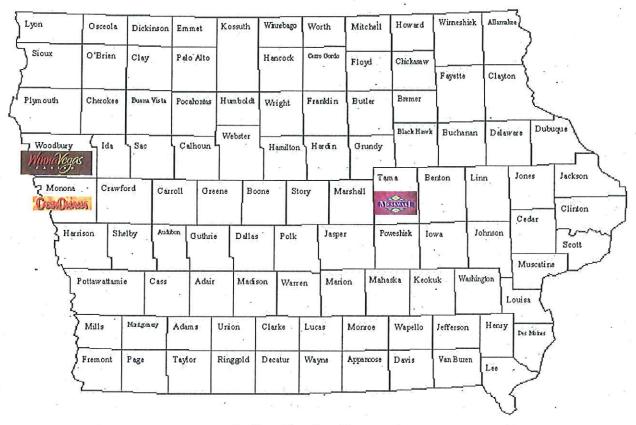
(563) 262-4141

Ottumwa 52501 - (641) 683-0651

STATE-INSPECTED

Des Moines 50319-0083 - 515/281-6538 Marion, Marshall, Mitchell, Muscatine,

Indian Gaming in Iowa



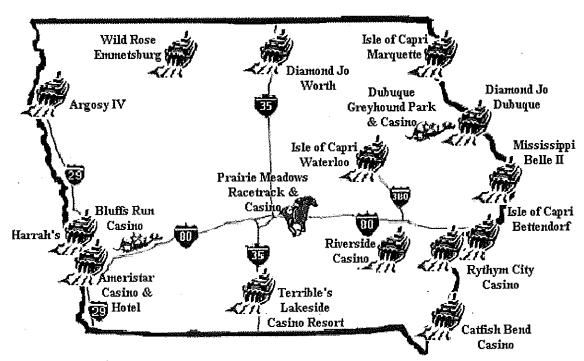
Indian Gaming Compacts

The Director of the Iowa Department of Inspections and Appeals is authorized to enter into and implement agreements or compacts between the State of Iowa and Native American tribes located in the state. Gaming compacts are entered into under the authority of the Indian Gaming Regulatory Act (25 U.S.C section 2701 et seq.). The agreements or compacts contain provisions intended to implement the policies and objectives of the Indian Gaming Regulatory Act.

Three tribal gaming compacts were first negotiated in 1992, authorizing casino-type gaming in the State of Iowa.

- The Winnebago Tribe of Nebraska began operation of WinnaVegas Casino near Sloan on April 30, 1992.
- The Omaha Tribe of Nebraska began operation of CasinOmaha near Onawa on June 22, 1992.
- The Sac and Fox Tribe of the Mississippi in Iowa began operation of Meskwaki Bingo and Casino near Tama on December 31, 1992.

State of Iowa Licensed Facilities



| Facility Name | City |
|---|----------------|
| Isle of Capri Marquette | Marquette |
| Dubuque Greyhound Park & Casino | Dubuque |
| Diamond Jo Casino | Dubuque |
| Wild Rose Clinton | Clinton |
| Isle of Capri Bettendorf | Bettendorf |
| Rhythm City Casino | Davenport |
| Catfish Bend Casino | Burlington |
| Prairie Meadows Racetrack & Casino (Horse Racing) | Altoona |
| Argosy IV | Sioux City |
| Harrah's | Council Bluffs |
| Ameristar Casino & Hotel | Council Bluffs |
| Horseshoe Casino and Bluffs Run Greyhound Park | Council Bluffs |
| Terrible's Lakeside Casino Resort | Osceola |
| Wild Rose - Emmetsburg | Emmetsburg |
| Diamond Jo Worth | Northwood |
| Riverside Casino | Riverside |
| Isle of Capri Waterloo | Waterloo |